

## Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 159881

64

ORIGIN EB-11

INFO OCT-01 ISO-00 IO-14 OIC-04 AF-10 ARA-16 EA-11 EUR-25

NEA-14 RSC-01 CAB-09 CIAE-00 COME-00 DODE-00 DOTE-00

INR-11 NSAE-00 FAA-00 L-03 SS-20 NSC-07 SY-04 USSS-00

SCCT-02 SCI-06 CEQ-02 EPA-04 /175 R

66613

DRAFTED BY: EB/OA/AVP:JSGRAVATT

APPROVED BY: EB/OA/AVP:DBORTMAN

IO/TRC - CGRIP

EUR-DGOOTT

CAB -EACORBOY

FAA - JOHN SHAFFER (SUBS)

----- 098364

P 232244Z JUL 74

FM SECSTATE WASHDC

TO AMEMBASSY BERN PRIORITY

USMISSION GENEVA PRIORITY

INFO AMEMBASSY STOCKHOLM PRIORITY

USMISSION BERLIN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY MADRID

AMCONSUL MONTREAL

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY THE HAGUE

AMEMBASSY VIENNA

AMEMBASSY LUXEMBOURG

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 159881

LIMITED OFFICIAL USE STATE 159881

E.O. 11652: N/A

TAGS: ETRN, XG

SUBJ: CIVAIR: EXCHANGE OF VIEWS RE MAJOR ISSUES AT  
FORTHCOMING ICAO ASSEMBLY, MONTREAL, SEPT 24-OCT. 16, 1974  
REF: (A) STATE 110330 AND (B) GENEVA 4654 (NOTAL)

BERN AND GENEVA FOR DEPUTY ASSISTANT SECRETARY WALDMANN  
MONTREAL FOR US REP ICAO

1. FOLLOWING IS ADDITIONAL US THINKING ON FIVE ICAO ASSEMBLY  
ISSUES ON WHICH OUR PRELIMINARY VIEWS WERE SET FORTH IN  
REFTEL (A):

1) POSSIBLE REVISION OF COMPOSITION OF PERMANENT ICAO  
COUNCIL - US BELIEVES PRESENT COUNCIL OF THIRTY MEMBERS,  
WHICH WAS EXPANDED TO THAT NUMBER FROM TWENTY-SEVEN ONLY  
LAST YEAR, AND METHOD WHEREBY IT WAS ELECTED ACCORDING TO  
THREE CATEGORIES SPECIFIED IN CHICAGO CONVENTION ART. 50(B)  
SHOULD BE MAINTAINED. WE ALSO CONTINUE TO FAVOR AN EQUAL  
DIVISION OF THE THIRTY COUNCIL SEATS AMONG THE THREE  
CATEGORIES, I.E., 10-10-10. EVEN WITH A FEW NEW CANDI-  
DATES FOR THE COUNCIL, THERE SHOULD BE ENOUGH SEATS IN  
CATEGORIES I AND II FOR THE MAJOR AVIATION STATES TO BE  
RE-ELECTED TO THE COUNCIL. WE HOPE THE WESTERN EUROPEAN  
COUNTRIES SHARE OUR VIEWS AND THAT THEY MAY HAVE SUGGESTIONS  
AS TO HOW THIRD COUNTRIES COULD BE PERSUADED TO ADOPT  
THESE VIEWS. IF THEY DO NOT SHARE OUR VIEWS, WE WILL

WISH TO EXPLORE ANY DIFFERENCES OF VIEWS THERE MAY BE.

2) RE-EMERGENCE OF MANDATORY ICAO TECHNICAL ASSISTANCE  
PROGRAM- WE WISH TO EXAMINE WITH UK, FRG AND BELGIUM BEST  
APPROACH THEY SEE FOR HEADING OFF RE-ESTABLISHMENT  
OF A MANDATORY ICAO TECHNICAL ASSISTANCE SCHEME.

3) ICAO STUDIES AND POSSIBLE ACTION IN REGARD TO AIR  
FARES AND RATES- US CONTINUES TO BELIEVE THAT ICAO DOES  
NOT HAVE THE TALENT OR RESOURCES TO DO THOROUGH STUDIES  
ON AIR FARES AND RATES. HOWEVER, SINCE WE RECOGNIZE  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 159881

THAT THE MAJORITY OF ICAO STATES FAVOR SUCH ICAO STUDIES,  
WE HAVE IN MIND THAT ICAO MIGHT UNDERTAKE A FARES AND  
RATES STUDY OF A LIMITED AREA INSTEAD OF A WORLDWIDE  
STUDY. THE STAFF OF ONE ADDITIONAL OFFICER AND CLERK  
WHICH ICAO PROPOSES FOR THE FARES AND RATES WORK IS  
INADEQUATE; IT WOULD COST ICAO FOUR OR FIVE TIMES AS MUCH  
FOR THE STAFF TO DO A PROPER JOB ON A LARGE SCALE BASIS.

4) TECHNICAL ASPECTS OF HIJACKING PROBLEM-THERE WILL PROBABLY BE SOME COMPLAINTS TO DEPUTY ASSISTANT SECRETARY WALDMANN AND ORTMAN ABOUT THE NOTICE OF PROPOSED RULE MAKING (NPRM) PROPOSING SECURITY PROGRAM REQUIREMENTS FOR FOREIGN AIR CARRIERS AS CONSTITUTING A UNILATERAL U.S. ACTION AND A DEROGATION OF ICAO'S MULTILATERAL WORK. IT SHOULD BE POINTED OUT THAT THE US INTENTION IS SIMPLY TO PROTECT ITS OWN AIRPORTS, THE OTHER GOVERNMENTS OWN SECURITY REGULATIONS MAY MEET FAA REQUIREMENTS AND IN ANY CASE THERE WOULD BE BILATERAL CONSULTATIONS.

5) ENVIRONMENTAL QUESTIONS-THERE WILL ALSO PROBABLY BE COMPLAINTS ABOUT THE US NPRM REGARDING RETROFIT OF AIRCRAFT TO PREVENT NOISE. FAA IS NOW REVIEWING OVER 600 COMMENTS RECEIVED INCLUDING THOSE FROM OTHER GOVERNMENTS. ICAO ACTION REGARDING RETROFIT WILL BE ON AGENDA OF ICAO COMMITTEE ON AIRCRAFT NOISE NEXT WINTER. WE CONSIDER THIS COMMITTEE A BETTER ICAO FORUM TO DEAL WITH THE SUBJECT THAN THE ASSEMBLY. IN THE ASSEMBLY WE SHALL SUPPORT THE DRAFT RESOLUTION PROPOSED BY THE COUNCIL AND ANY SOUND AMENDMENTS INITIATED BY OTHER STATES TO EMPHASIZE OR EXPEDITE ICAO'S WORK ON ENVIRONMENTAL MATTERS.

2. INFORMATION POSTS WHICH MR. WALDMANN OR ORTMAN WILL VISIT ARE NOT EXPECTED USE THIS TELEGRAM IN DEALING WITH HOST GOVERNMENTS UNTIL AFTER THEIR ARRIVAL. HOWEVER THEY MAY SUBMIT TO DEPT ANY INFORMATION OR VIEWS THEY MAY ALREADY HAVE ON FOREGOING PARAS. KISSINGER

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CIVIL AVIATION, POLICIES, TECHNICAL ASSISTANCE, POLLUTION CONTROL, NOISE POLLUTION, MEETINGS, ORGANIZATION & MANAGEMENT, COMMITTEES, INVESTIGATIONS, AIR FARES, ANTIHIJACKING PROCEDURES, AVIATION REGULATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 23 JUL 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE159881  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** EB/OA/AVP:JSGRAVATT  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D740199-1079  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740724/aaaaafo.tel  
**Line Count:** 145  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** (A) STATE 110330 AND (B) GENEVA 4654  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 25 MAR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <25 MAR 2002 by collinp0>; APPROVED <13 MAY 2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVAIR: EXCHANGE OF VIEWS RE MAJOR ISSUES AT FORTHCOMING ICAO ASSEMBLY, MONTREAL, SEPT 24-OCT. 16, 1974  
**TAGS:** ETRN, XG, US, ICAO  
**To:** BERN GENEVA  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005